

STAFF TESTIMONY BEFORE THE PENNSYLVANIA MILK MARKETING BOARD  
COST REPLACEMENT HEARING – MILK MARKETING AREA 4  
March 15, 2023

**Staff Surrebuttal Exhibit 1**

Good morning. My name is Carol Hardbarger and I serve as both the Secretary of the Milk Marketing Board and the research and statistics consultant to the staff and the Board.

A group of 19 dealers (cross-section) has agreed to be part of an expanded monthly data collection by Board staff, enabling calculations of cost replacements. This group is the sub-population of all dealers and is used to determine the sub-level cross-section for cost replacement (hereafter referred to as CRH cross-section).

The chosen sampling technique for this analysis was purposeful or judgmental sampling based on the needs of the study. The volunteer nature of the population limits us to analyses based on the representativeness of the sampling by judgment. This technique, along with establishment of one or more specific desired criteria for selection before the actual sampling process takes place, ensures that the sample will provide the most accurate and representative data for cost replacement calculations since a random sample is not possible.

We used the benchmark criterion of a minimum of 2.00 percent sales in an area for selection. The total sales of the selected CRH cross-section were also set at a desired level of 62.00 percent.

Sixteen of the 19 larger cross-section dealers sell into Area 4 with DFA Dairy Brands-Lebanon, Rutters and Turkey Hill having the greatest percentages of sales to the area. Only six dealers out of the 16 who sell into Area 4 meet the predetermined criterion of a minimum of 2.00 percent sales in the area and were selected as the cross-section for cost replacement purposes. Overall sales percent for the CRH cross-section was 51.77 percent, lower than the predetermined desired percent. Adding additional sales data from those companies with less than 2.00 sales percent into Area 4 did not make enough difference to include them in the analyses. We also determined that one of the CRH cross-section companies for both last year and this year had a dramatic decrease in percent sales into the area which affected the total sales figures.

Surrebuttal Exhibit 1, Table 1, shows that the sales by product data for the CRH cross-section are close to the same as that of all dealers selling into Area 4 considering the top 5 selling products. The CRH cross-section for Area 4 is fully representative of all dealers selling into the area.

Good morning. My name is Gary Gojsovich. I am employed by the Pennsylvania Milk Marketing Board as an Audit Supervisor. This morning I will be testifying to Staff Surrebuttal Exhibits 2 through 12.

### **Staff Surrebuttal Exhibit 2**

This exhibit provides information about the average weighted cost for processing, packaging and delivering milk for the Area 4 cross-section milk dealers. For each of the major cost centers we have matched the expenses associated with the cost center with the volume of milk or other products that flowed through that cost center. The volumes are stated in points (where a point equals a quart or quart equivalent). All costs and points are weighted using the sales weighting method. For example, if a dealer has 25% of their sales in Area 4 then we include 25% of their costs and 25% of their points in the Area 4 cost centers.

Staff recommends that the Board replace the costs in the current Order with those costs in this exhibit.

### **Staff Surrebuttal Exhibit 3**

This exhibit provides information on the cost of containers for the cross-section dealers. We initially use the costs of the cross-section dealers for plastic containers, paper containers and resin as of April 2022 to calculate weighted cost per units. As has been done in previous hearings, we are using controlled container sales volumes for the previous year. We are therefore pairing current costs with the weighted units sold in the previous year to arrive at the most current weighted cost per unit available. Where the market has both paper and plastic containers, like the quart container, we have provided a combined paper/plastic price. After we established a cost for each container type in Column E, we are updating those April 2022 costs to the costs observed in our most current container surveys in Column F (February 2023). In Column G we are applying factors for container shrinkage. Column H adds the shrinkage factor to the updated container cost in Column F.

Staff recommends that the Board replace the base container costs with those found in Column C and the base weighted units with those in Column D and continue to update these costs using the audited surveys submitted by the cross-section dealers. Staff also recommends that the Board continue the practice of providing separate plastic and paper half-pint prices through a plastic add-on.

Staff further recommends that the Board replace the current container costs with the costs found in column E.

#### **Staff Surrebuttal Exhibit 4**

This exhibit provides information on the cost of ingredients added to the various milk products like chocolate powder and sugar used in chocolate milk. This exhibit pairs Year 2021 sales activity with April 2022 costs to get current weighted costs.

Staff recommends replacing the current ingredient costs with those in this exhibit. Staff further recommends the continuance of updating chocolate and sweetener costs quarterly.

#### **Staff Surrebuttal Exhibit 5**

Dealers typically sell off excess bulk milk and cream they are unable to use in their own plants and they will recognize either a profit or a loss on these sales. Dealers also lose small amounts of milk as it moves through the plant; this loss is called shrinkage.

Row 1 shows the calculation for shrinkage cost. Column G shows the weighted costs using the sales weighting method.

Rows 2, 3 and 5 show calculations for determining profits and/or losses on diverted or transferred sales of bulk milk and cream. Dealers incur additional costs to process and sell transferred milk and cream (Column E). We add these additional processing costs to the producer costs in Column D to determine if the dealers made a profit or loss on the transactions.

The costs in the top panel are summarized in Column H. We divide these costs by the number of pounds of product sold or manufactured by the dealers (net of purchased packaged products) in Column I. By dividing the costs in Column H by the pounds in Column I we arrive at a weighted cost per pound in Column J.

Staff recommends that the Board use the costs and profits in this exhibit to replace those in the existing Order.

#### **Staff Surrebuttal Exhibit 6**

This exhibit summarizes the costs of the milk components. We are using the most current announced milk prices available prior to the submission date for the Initial Exhibits. The current fat and skim prices for Class I products are in the top panel. In the lower panel we show the actual pounds of the Class I products (Columns A and B) sold by the cross-section dealers in this Area. We have labeled the columns A through K and show how we arrive at the cost per pound for each of the products in the table.

Staff recommends that the Board continue to use this method for establishing the before-bottling costs.

### **Staff Surrebuttal Exhibit 7**

In this exhibit we compare the costs and related plant volumes for three significant categories (labor, utilities, and insurance) for the 1<sup>st</sup> half of Year 2022 with the 1<sup>st</sup> half of 2021 to update the cost per point from Staff Surrebuttal Exhibit 2. We use bottling points as the denominator as they are a good measure of the plants' overall volume or activity. In columns A and B, we list the first half-year costs for 2022 and 2021 for each of the cost categories. In the next two columns, we list the bottling points for 2022 and 2021 for the first half-year. By dividing the costs by the points in columns E and F, we can compare the cost increase or decrease per point in column G.

Staff recommends replacing the first half cost adjustment in the current Order with the adjustment in this exhibit.

### **Staff Surrebuttal Exhibit 8**

In this exhibit we update diesel fuel costs from the previous year (Year 2021) by indexing to diesel prices for the most current month (December 2022). Line 1 shows the weighted cost for diesel fuel for the cross-section dealers for Year 2021. Line 2 is the Year 2021 average On-Highway diesel price per gallon as posted by the Energy Information Administration (EIA). Line 3 is the current EIA On-Highway diesel price. Line 4 shows the percentage of change in the diesel price from Year 2021 to the current price. Line 5 shows the current presumed diesel cost. By subtracting line 1 from line 5 we find the changed diesel cost on line 6. And by dividing the changed diesel cost on line 6 by the weighted delivery points of the cross-section dealers, we find the changed cost per point on line 8.

Staff recommends that the Board continue to include this adjustment in the cost replacement process. Staff also recommends that the Board replace the Year 2020 points and costs with the Year 2021 points and costs found in this exhibit.

### **Staff Surrebuttal Exhibit 9**

Staff has calculated the current heating fuel add-on using the same methodology as in Staff Surrebuttal Exhibit 8 except here we are using Standardization and Pasteurization points and the Pennsylvania Natural Gas Industrial price as posted by the EIA. Staff recommends that the Board continue to include this adjustment in the cost replacement process. Staff also recommends that the Board replace the 2020 points and costs with the 2021 points and costs found in this exhibit.

### **Staff Surrebuttal Exhibit 10**

The container efficiency adjustments are made to account for the cost efficiencies of bottling and handling milk in larger size containers than in smaller size containers. Board Staff updated these adjustments by replacing Year 2020 container sales with Year 2021 container sales (Column B) and by also replacing the Year 2020 processing costs per points for the Bottling, Cold Room and Delivery cost centers with those for Year 2021.

Staff recommends that the Board replace the container efficiency adjustments per the existing Order with those found in column E of this exhibit.

### **Staff Surrebuttal Exhibit 11**

This exhibit summarizes the information from the previous exhibits to arrive at proposed wholesale prices which are shown in Column K.

### **Staff Surrebuttal Exhibit 12**

This exhibit calculates our proposed retail prices which are shown in Column G.

The effect of this cost replacement analysis is that the retail price of a gallon of 2% milk will increase by \$0.010 from the current retail price in Area 4. The majority of this increase is attributable to the increase in the processing costs per point from Year 2020 to Year 2021.p

Thank you. I'd be happy to answer any questions pertaining to my exhibits.